CREATING AN ENTERPRISE FUND MODEL

Strategic Benefits of Forming a Non-Profit for SBCCD

San Bernardino Community College District

SBCCD Goals

GOAL 1 | ELIMINATE BARRIERS TO STUDENT ACCESS AND SUCCESS

SD 1: Support the colleges in creating efficient processes and accessible, user-friendly customer services.

GOAL 2 | BE A DIVERSE, EQUITABLE, INCLUSIVE, AND ANTI-RACIST INSTITUTION

SD 2: Develop a diverse SBCCD workforce of individuals who are culturally competent; understand the communities they serve; honor equity, inclusivity, and anti-racism; and are supported with ongoing professional development.

GOAL 3 | BE A LEADER AND PARTNER IN ADDRESSING REGIONAL ISSUES

SD 3.1: Partner with business, industry, and community organizations to create education and training that leads to employment of SBCCD students and advancement in the workplace.

SD 3.2: Institutionalize a commitment to cultivating leadership skills within the District by providing professional development that expands SBCCD's ability to influence economic, educational, and sustainability initiatives in the region, state, and country.

SD 3.3: Work with municipal, regional, state, and federal representatives in a unified effort to ensure that educational and employment needs of the region are understood, articulated, and advocated for funding.

GOAL 4 | ENSURE FISCAL ACCOUNTABILITY/SUSTAINABILITY

SD 4: Maximize the acquisition, investment, management, and sustainability of SBCCD funds, facilities, systems, and technologies; support ongoing innovation and user training to ensure District viability, fiscal accountability, and reduced student costs.

SBCCD Goals

GOAL 4 | ENSURE FISCAL ACCOUNTABILITY/SUSTAINABILITY

SD 4: Maximize the acquisition, investment, management, and sustainability of SBCCD funds, facilities, systems, and technologies; support ongoing innovation and user training to ensure District viability, fiscal accountability, and reduced student costs.

Key Result:

Conduct a thorough analysis and feasibility study to explore development of an enterprise fund model for SBCCD, focusing on maximizing existing investments and real estate owned by SBCCD. Creating an Enterprise Fund Model | Strategic Benefits of Forming a Non-Profit for SBCCD | August 2024

A Proposal

Formation of a NON-PROFIT

to benefit SBCCD and enhance its financial and operational capabilities

- A non-profit will leverage diversified funding sources, engage in property and asset management, and operate as a development finance agency.
 - By doing so, it will enhance community engagement, support innovative programs, and ensure fiscal accountability and sustainability.

Importantly, a new non-profit will not compete with existing independent non-profits at Valley College and Crafton Hills but will complement their activities.

Proposal Outline

Reasoning
Strategic Benefits
Strategic Challenges
Potential Challenges
Vision for SBCCD Non-Profit
Future Action

01 Reasoning

As a community college district, SBCCD faces many limitations.

Funding Constraints	 Heavy reliance on state funding and fluctuating enrollment numbers Limited access to diversified revenue sources 	
Regulatory Restrictions	 Strict regulations governing financial operations, investments, and property management Challenges in engaging in commercial activities and forming public-private partnerships 	
Operational Inflexibility	 Difficulty in quickly adapting to changing educational and economic environments 	
Risk Management	 Exposure to financial and operational risks without adequate shielding mechanisms Challenges in maintaining funding stability through diverse income streams 	
Asset Management Challenges	 Restrictions on owning, developing, and leveraging real estate assets Limited ability to protect and grow assets for long-term sustainability 	

01 Reasoning

As a community college district, SBCCD faces many limitations.

Asset Management Challenges

- Restrictions on owning, developing, and leveraging real estate assets
- Limited ability to protect and grow assets for long-term sustainability

Challenges with expansion of existing commercial properties

- State approval process
- Limited uses of proceeds
- Asset type
- Location
- Procurement processes

San Bernardino Community College District

01 Reasoning

As a community college district, SBCCD faces many limitations.

Why do 4-year universities use an auxiliary non-profit?

The permissible functions of Cal State auxiliary organizations are found in Cal. Code of Regulations, Title 5, Section 42500(a).

Included as a permissible essential function is the acquisition, development, sale, and transfer of real and personal property including financing transactions related to these activities.

Why do CCD's have to use an independent non-profit?

The permissible/recognized functions for community college auxiliary organizations are found in Cal. Code of Regulations, Title 5, Section 59259.

The recognized functions listed in Section 59259 do not reference the acquisition, sale, and transfer of real property.

02 Strategic Benefits

Starting a non-profit can offer several strategic benefits, especially in terms of enterprise funding.

Revenue Generation Flexibility

- Engage in business ventures
- Facilitate public-private partnerships

Investment Proceeds Flexibility

- To benefit SBCCD's mission
- Not just for capital or retirement

Operational Independence

- Focused mission alignment
- Dedicated Board for agile decision-making

Property & Asset Management

- Own and develop property
- Protect assets for long-term growth

Support for Innovative Programs

- Incubate new initiatives
- Pilot and scale successful projects

Risk Management

- Liability shielding
- Funding stability through diverse streams

02 Strategic Benefits

Starting a non-profit can offer several strategic benefits, especially in terms of enterprise funding.

Become a Development Finance Agency

- Support existing CCD facilities projects with development finance programs/federal funding
- Finance new on-campus and community projects (e.g., off-campus housing)
- Finance projects in other communities to generate revenue for sustainability

Enhanced Community Engagement

- Broaden community support
- Manage volunteer programs
- Employment opportunities

Acknowledgment of SBVC & CHC Independent Non-profits

- Assurance that new non-profit will not compete with existing entities
- Focus on complementary activities and initiatives

Diversified Funding Sources

- Access grants and donations
- Tax-exempt status for donors

03 Potential Challenges

Creating a non-profit within a community college district also comes with its own set of challenges.

Governance and Management

- Complex governance structure
- Leadership and staffing challenges

Financial Management

- Securing initial funding
- Sustaining revenue streams

Regulatory Compliance

- Adhere to non-profit regulations
- Dual compliance requirements

Coordination and Communication

- Aligning with college goals
- Effective stakeholder engagement

03 Potential Challenges

Creating a non-profit within a community college district also comes with its own set of challenges.

Independence and Control

- Balancing autonomy and alignment
- Maintaining sufficient oversight

Community Perception and Trust

- Ensuring positive public perception
- Building and maintaining trust

Resource Allocation

- Managing competing priorities
- Avoiding duplication of efforts

Legal and Ethical Considerations

- Managing conflicts of interest
- Ensuring ethical operations

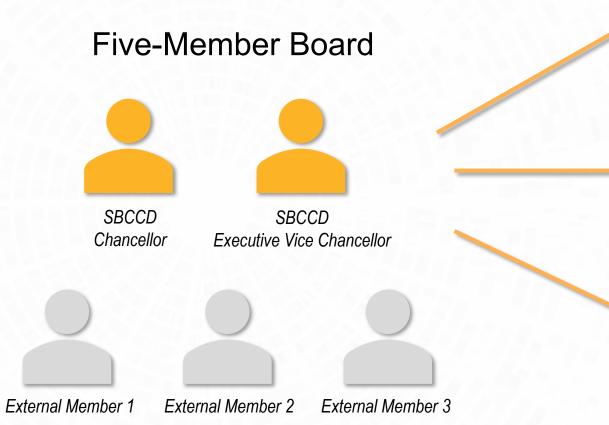
04 Vision for SBCCD Non-Profit



To enhance the financial sustainability and operational capabilities of SBCCD by leveraging development finance programs, fostering innovative projects, and generating new revenue streams.

The non-profit aims to support existing facilities, expand SBCCD's mission to improve student experiences, and invest in projects both within and beyond the local community, ensuring long-term growth and stability.

05 Proposed Governance



Integration with SBCCD Leadership

- Chancellor and Executive Vice Chancellor
- Ensures alignment with district goals and objectives

Three External Members

- Ensure independence
- Unwavering support for SBCCD and its colleges

Operational Independence

 Allows for agile decision-making focused on the non-profit's mission

06 Successful Models

Harvard University	Stanford University	Massachusetts Institute of Technology	Yale University
Harvard Management Company (HMC)	Stanford Management Company (SMC)	MIT Investment Management Company (MITIMCO)	Yale Investments Office
https://www.hmc.harvard.edu/	https://smc.stanford.edu/	https://mitimco.org/	https://investments.yale.edu/
Manages Harvard's endowment, including significant real estate investments with diversified strategies.	Oversees Stanford's endowment and extensive real estate portfolio.	Manages MIT's endowment, known for strategic real estate investments, particularly in the Cambridge area.	Handles Yale's endowment with notable real estate investments as part of a diversified portfolio.

06 Successful Models

Princeton University	University of Arizona	CalPoly Pomona
Princeton University Investment Company (PRINCO)	University of Arizona Foundation	CalPoly Pomona Foundation, Inc.
https://princo.princeton.edu/	https://uafoundation.org/	https://foundation.cpp.edu/about.aspx
Manages Princeton's endowment, including real estate assets, with a focus on long-term growth.	Oversees the university's real estate assets and investments, managing leasing, acquisitions, and surplus property.	Supports the university's educational mission through property management, real estate development, and investment in various projects.



07 Immediate Steps

- Initial Legal Review (Complete)
- **/02** Chancello (Complet
 - Chancellor's Cabinet Review & Feedback (Complete)
- $\sqrt{03}$
- Board Finance Committee Review & Feedback
- 04
 - BFC Tour of CalPoly Pomona (invitation to all Trustees)
- √05
- District Budget Advisory Committee Review & Feedback



Chancellor's Council Review & Feedback

- **07** Board of Trustees Strategy Session
- 08 Development of Legal Documents
 - 9 Creation of Non-Profit
 - Identification of External Directors



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08 Future Action

Evaluate Non-Profit Asset Development Plan

- Asset Acquisitions
- Revenue Bond vs. Traditional Lending
- Development Finance Agency
- Economic Development
- Entrepreneurship
- Public Private Partnerships
- Investment Tools
- New Market Tax Credits

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Feedback & Questions

San Bernardino Community College District

Thank you.